

FORMAL COMPLAINT PACKAGE

This formal complaint package of the Illinois Pollution Control Board (Board) consists of four parts:

- Explanatory Materials
- Formal Complaint—Form
- Notice of Filing—Form
- Documentation of Service—Form

These materials are for general informational purposes only and do not constitute legal advice or substitute for the provisions of any statute, rule, or regulation. This formal complaint package is available on the Board's website (pcb.illinois.gov) and from the Board's Clerk.

EXPLANATORY MATERIALS

Any person can file a formal complaint with the Board. When you file a formal complaint, you, as the "complainant," start an enforcement action before the Board. A formal complaint filed by anyone other than the Illinois Attorney General or a State's Attorney (e.g., one or more individual citizens, an association, a citizens group, or a corporation) is known as a "citizen's enforcement action."

By filing a formal complaint, you assume the responsibility to prove to the Board that the individual or entity you are complaining about, called the "respondent," has committed a violation. Your formal complaint must specifically allege which provision of the following you believe the respondent has violated:

- The Environmental Protection Act (Act)
- The Board's regulations
- A Board order
- A permit issued by the Illinois Environmental Protection Agency (IEPA)

IEPA is not required to investigate your allegations. The Board cannot provide you with legal advice. If the Board accepts your formal complaint, you will generally need to prepare and file other documents with the Board, as well as formally present your case at a public hearing. Board employees cannot prepare these documents for you or speak on your behalf.

Preparing, Filing, and Serving a Formal Complaint

To start an enforcement action before the Board, you must take the following steps:

Step 1—Prepare three documents: a formal "complaint"; a "notice of filing"; and "documentation of service."

Step 2—“File” (e.g., deliver by U.S. Mail) the three documents from Step 1 with the Board’s Clerk.

Step 3—“Serve” (e.g., deliver by U.S. Mail with a recipient’s signature recorded) copies of the three documents from Step 1 on the alleged polluter (i.e., the respondent).

Step 4—Step 4 is necessary only if the “documentation of service” that you filed as part of Step 2 showed that service on the respondent had been *initiated* but not yet *completed* (i.e., at Step 2, you did not yet have, e.g., the U.S. Postal Service’s delivery confirmation signed by the recipient). Therefore, if you did not have the documentation of *completed* service when you performed Step 2, you must perform Step 4: file with the Board’s Clerk another “documentation of service”—when that documentation becomes available to you—showing that service on the respondent was *completed*.

Each of these steps is further explained below.

Step 1—Prepare the Documents. To prepare your Formal Complaint, Notice of Filing, and Documentation of Service, you may use the forms that follow or create your own. Any documents you create must contain all of the information called for by the forms. A Formal Complaint sets forth your allegations against the respondent and the relief you would like the Board to order. A Notice of Filing notifies the respondent that you have filed the complaint with the Board. The Notice of Filing form in these materials also includes information specific to citizen’s enforcement actions. Documentation of Service provides written proof to the Board that you have served the complaint on the respondent. The Board’s requirements for the *contents* of these three documents are set forth in its procedural rules (35 Ill. Adm. Code 101.302(b)(3), 101.304(d)(1)-(2), 101.Appendices D & E, 103.204), which are located on the Board’s website.

Step 2—File. “Filing” is the term used when a party (e.g., you as the complainant) delivers a document *to the Board’s Clerk* to be placed in the official record of the proceeding; “service” is the term used when a party delivers a copy of that same document *to another party* to the proceeding (e.g., the alleged polluter as the respondent). Once you have completed Step 1, you must “file” the Formal Complaint, the Notice of Filing, and the Documentation of Service with the Clerk. You may file these three documents in one of two ways: (1) in paper; or (2) electronically through the “Clerk’s Office On-Line” (COOL).

If you file in paper, the original of *each* of the three documents and three copies (4 total = 1 original + 3 copies) of *each* document must be delivered to the Clerk at the following address:

Pollution Control Board, Attn: Clerk
60 East Van Buren
Suite 630
Chicago, Illinois 60605

The original of the paper Formal Complaint must bear the pen-and-ink signature of the person filing the document. You can file the paper documents with the Clerk by

delivering them in person, placing them in the U.S. Mail, or using a third-party commercial carrier (e.g., FedEx, UPS).

If you file each of the three documents electronically through COOL, no paper original or paper copy of any of the documents needs to be delivered to the Clerk. COOL is located on the Board's website. To file an electronic document (e.g., Microsoft Word, PDF), you must upload the document on COOL (not e-mail the document to the Clerk). You will first need to obtain a State of Illinois digital signature certificate—a link for doing so is available through COOL.

The Board's *filing* requirements for the Formal Complaint, the Notice of Filing, and the Documentation of Service are set forth in its procedural rules (35 Ill. Adm. Code 101.302, 101.1000-101.1050), which are located on the Board's website.

Step 3—Serve. As noted, the person you are complaining about is called the "respondent." Your formal complaint may identify more than one respondent. When you "file" the three documents with the Board's Clerk (Step 2), you must also "serve" a copy of each document on each respondent. Accordingly, for Step 3, you must deliver to each respondent one paper copy of the Formal Complaint, one paper copy of the Notice of Filing, and one paper copy of the Documentation of Service. You must serve these documents upon each respondent by (1) U.S. Mail with a recipient's signature recorded by the U.S. Postal Service upon delivery; (2) a third-party commercial carrier with a recipient's signature recorded by the carrier upon delivery; or (3) personal service. Documentation of Service for each of these three types of service is described further below. Other types of service are permissible for other documents filed later in the proceeding and have different requirements for Documentation of Service.

The Board's *service* requirements for the Formal Complaint, the Notice of Filing, and the Documentation of Service are set forth in its procedural rules (35 Ill. Adm. Code 101.304), which are located on the Board's website.

Step 4—If You Have Not Already Done So, File Documentation Showing That Service Was Completed. You must provide the Board's Clerk with written "proof" that service of a copy of the Formal Complaint and Notice of Filing was *completed* on each respondent (e.g., certified mail return receipt signed by recipient). If you did not do this at Step 2, you must perform Step 4. Failure to file with the Clerk documentation of *completed* service will subject your complaint to dismissal.

Written proof that service of a document has been initiated or completed is called "Documentation of Service." Step 4 is unnecessary if the Documentation of Service that you filed with the Clerk as part of Step 2 showed that service on each respondent had not merely been initiated, but rather *completed* (i.e., received by the respondent or someone authorized to receive service for the respondent).

However, if you did not have the documentation of *completed* service when you performed Step 2, it would have been permissible for you—as part of Step 2—to file with the Clerk documentation of *initiated* service. Then, when the documentation of

completed service becomes available to you, you must file it with the Clerk. Accordingly, in these situations, you will end up filing with the Clerk both (1) documentation of *initiated* service (when you file your Formal Complaint) and (2) documentation of *completed* service (when that documentation becomes available to you).

“Documentation of Service” of a Formal Complaint

As explained in Step 3 above, there are only three permissible ways for you to serve your Formal Complaint on the respondent: U.S. Mail with recipient signature; third-party commercial carrier with recipient signature; or personal service. What constitutes Documentation of Service for each of these types of service is explained below. There is a Documentation of Service form at the end of these materials.

Recipient’s Signature Recorded by U.S. Postal Service or Third-Party Commercial Carrier. If you serve a Formal Complaint either by U.S. Mail with a recipient’s signature recorded upon delivery or by third-party commercial carrier with a recipient’s signature recorded upon delivery, your Documentation of Service is the delivery confirmation containing the recipient’s signature recorded by the U.S. Postal Service or the third-party commercial carrier—this constitutes documentation of *completed* service.

However, if the delivery confirmation containing the recipient’s signature is not available to you when you file the complaint, you must first provide—with the Formal Complaint filed with the Clerk—another form of Documentation of Service to prove that service has at least been *initiated*: an affidavit of service (for a non-attorney’s use & must be notarized) or a certificate of service (for an attorney’s use) describing how service had been *initiated*, but not yet *completed*. Then, when it becomes available to you, you must file the delivery confirmation containing the recipient’s signature and identify the Formal Complaint to which the signed delivery confirmation corresponds. See 35 Ill. Adm. Code 101.300(c)(2), 101.304(c)(2), (d)(2), 101.Appendix E.

Personal Service. For personal service of a formal complaint, Documentation of Service is either an affidavit of service (for a non-attorney’s use & must be notarized) or a certificate of service (for an attorney’s use) signed by the person who made the personal delivery. Either of these constitutes documentation of *completed* service.

However, if this signed affidavit or certificate is not available to you when you file the complaint, you must first provide—with the Formal Complaint filed with the Clerk—another form of Documentation of Service to prove that service had at least been *initiated*: an affidavit of service or a certificate of service describing how service had been *initiated*, but not yet *completed*. Then, when it becomes available to you, you must file the affidavit or certificate of service containing the signature of the person who made the personal delivery and identify the Formal Complaint to which the affidavit or certificate corresponds. See 35 Ill. Adm. Code 101.300(c)(1), 101.304(c)(2), (d)(1), 101.Appendix E.

Board Accepting Formal Complaint and Assigning Hearing Officer

Once the Clerk's Office receives your Formal Complaint, the Clerk will assign a docket number (e.g., PCB 20-139) to your case. After you have filed with the Clerk documentation that you completed service of your Formal Complaint on each respondent, the Board will schedule the complaint for initial review at a Board meeting. The Board first reviews a Formal Complaint to determine whether it is "duplicative" or "frivolous" within the meaning of Section 31(d)(1) of the Act (415 ILCS 5/31(d)(1)) and Section 101.202 of the Board's procedural rules (35 Ill. Adm. Code 101.202 (definitions of the terms "duplicative" and "frivolous")).

"Duplicative" means the Formal Complaint is identical or substantially similar to a case brought before the Board or another forum. See 35 Ill. Adm. Code 103.212(a) and item 10 of the Formal Complaint form. "Frivolous" means the complaint seeks relief that the Board does not have the authority to grant or fails to state a cause of action upon which the Board can grant relief. See 35 Ill. Adm. Code 103.212(a) and items 5 through 9 of the Formal Complaint form. For example, the Board has the authority to order a respondent to stop polluting and pay a fine, to implement pollution abatement measures, or to perform a cleanup or reimburse cleanup costs. The Board does not have the authority, however, to award attorney fees to a citizen complainant.

If the Board finds that a Formal Complaint is either duplicative or frivolous, the Board will dismiss the complaint and notify both you and each respondent of its decision. Under the Act, you may then seek relief from the alleged violation in the circuit court (see 415 ILCS 5/45(b)), or you may file an appeal of the Board's decision with the appellate court (see 415 ILCS 5/41(a)).

If, however, the Board finds that a Formal Complaint is neither duplicative nor frivolous, the Board will generally accept the case for hearing and assign a hearing officer. The hearing officer will then contact the parties to schedule times for holding telephone status conferences and a hearing. At hearing, you, as the complainant, must present evidence, such as sworn testimony, to prove that the respondent has committed the violation or violations alleged in the Formal Complaint.

Necessity of an Attorney

Under Illinois law, an association, citizens group, unit of local government, or corporation must be represented before the Board by an attorney. In addition, an individual who is not an attorney cannot represent another individual or other individuals before the Board. However, even if an individual is not an attorney, he or she is allowed to represent (1) himself or herself as an individual or (2) his or her unincorporated sole proprietorship. See 35 Ill. Adm. Code 101.400(a). Such an individual may nevertheless wish to have an attorney prepare the Formal Complaint and any motions or briefs, and present the case at hearing.

Costs

To file with the Board your Formal Complaint or any other document in the enforcement proceeding, you do not pay any filing fee to the Board. The Board will pay its own hearing costs, such as hearing room rental, court reporting fees, and hearing officer expenses. You are responsible for the costs that you or your attorney may incur in pursuing your complaint (*e.g.*, attorney fees, duplicating charges, travel expenses, and witness fees).

If you have any questions, please contact the Clerk's Office at (312) 814-3461.

SECOND AMENDED COMPLAINT

FORMAL COMPLAINT

Before the Illinois Pollution Control Board

	)	
	)	
Catherine Johnson, DDS and Eric	)	
Johnson, DDS	)	
	)	
	)	
Complainant(s),	)	
	)	
v.	)	PCB 20 26 - 061
	)	[For Board use only]
Village of Willowbrook Illinois, Parks and	)	
Recreation Department	)	
	)	
	)	
	)	
	)	
Respondent(s)	)	

Note to the Complainant: If you do not use this Formal Complaint form and instead draft and type your own, it must contain all of the information requested by this form. All items must be completed. If there is insufficient space to complete any item, you may attach additional sheets, specifying the number of the item you are completing. Once you have completed the Formal Complaint, the Notice of Filing, and the Documentation of Service, you must "file" these three documents with the Clerk of the Board and "serve" a copy of each document on each respondent. Specific requirements for the filing, service, and contents of these documents are set forth in the Board's procedural rules (35 Ill. Adm. Code 101, 103) and addressed in the explanatory materials accompanying this form.

1. Your Contact Information

Name: Catherine and Eric Johnson
Street Address: 215 75th Street
Willowbrook
County: DuPage
State: Illinois Zipcode: 60527
Phone Number: (630) 917 - 0694

2. Place where you can be contacted during normal business hours (if different from above)

Name: _____
Street Address: _____
County: _____
State: _____
Phone Number: () -

3. Name and address of the respondent (alleged polluter)

Name: Village of Willowbrook/Parks & Recreation Dept
Street Address: 835 Midway Drive
Willowbrook
County: DuPage
State: Illinois
Phone Number: (630) 323 - 8215

4. Describe the type of business or activity that you allege is causing or allowing pollution (e.g., manufacturing company, home repair shop) and give the address of the pollution source if different than the address above.

Tony and Florence Borse Memorial Community Park, 208 Midway Drive, Willowbrook, IL 60527. (Exhibit A)

8 outdoor courts of pickleball on Parks & Recreation Schedule for play 6am to dusk...9pm lately! (Exhibit B)

Noise is intense from pickleball courts, 7 days a week. Noise levels from hard balls, paddles...intense. (Exhibit C)

5. List specific sections of the Environmental Protection Act, Board regulations, Board order, or permit that you allege have been or are being violated.

35 IL Administration Code 900.102

Board's Noise regulations

and

Section 24 of the Act/415 ILCS 5/24

Loss of right to quiet enjoyment of home/property

6. Describe the type of pollution that you allege (e.g., air, odor, noise, water, sewer back-ups, hazardous waste) and the location of the alleged pollution. Be as specific as you reasonably can in describing the alleged pollution.

Noise that is impulsive, high-frequency, sharp and stressful. (Exhibit D)

Borse Park...scheduled usage per Willowbrook Parks & Recreation...6am (Dawn) to Dusk (with current players playing until 9pm daily). 8 outdoor pickleball courts, zero noise mitigation...sharing property line with our private residence. (Exhibit B)

7. Describe the duration and frequency of the alleged pollution. Be as specific as you reasonably can about when you first noticed the alleged pollution, how frequently it occurs, and whether it is still continuing (include seasons of the year, dates, and times of day if known).

Original site of pickleball courts was for Midway Park. This was changed to Borse Park and while still under construction...pickleball players were trespassing to play, no nets in 2025. Sound was awful, sharp and popping heard blocks away as it was cold weather.

Borse Park reopened May 14, 2026. Since then EVERYDAY pickleball players on 8 outdoor courts. Hours listed in Village Parks & Recreation Spring/Summer Program Guide as 6am (Dawn) to Dusk. Online park does not even open until 7am. Even construction noise does not happen as much as pickleball.

8. Describe any bad effects that you believe the alleged pollution has or has had on human health, on plant or animal life, on the environment, on the enjoyment of life or property, or on any lawful business or activity.
- Pickleball noise as loud as gunfire, as impulsive as a dripping faucet...and worse. Distinct from all other sounds...distressing all day. EVERYDAY by design of the Village of Willowbrook Parks and Recreation Department...dawn to dusk. Next to our home. The noise will long term affect your entire health.
- First you cannot focus/misophonia. Then you cannot open your doors and windows because the impulses, pops, clacks and fans' yells (as many as 35 people 150-200 feet away from your backyard...drinking alcohol in spite of signage. (Exhibit C)
- Dogs barking and have to stay indoors.
- Visiting grandchildren and First Responder Family Members who work night shifts unable to rest with intense pickleball noises.
- Then the high-frequency pops reset your heart rate...listen to that times 8 courts times all day times EVERYDAY and your blood pressure spikes.
- We do not want to move because of this flawed and purposely moved from one Village park to Borse. (Exhibit E) We have heard that living so close to 8 outdoor pickleball courts will significantly LOWER our home's property value...and we have a recording that the Village may want to push us out. They have a long history of trying to eminent domain lands surrounding Borse Park...extremely stressful!
- When interested in remodeling our home, adding a new patio as well as outdoor backyard plus. As we retire...we need help preventing this detrimental NOISE from overtaking our right to quiet enjoyment of our home.
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9. Describe the relief that you seek from the Board (e.g., an order requiring that the respondent stop polluting, take pollution abatement measures, perform a cleanup, reimburse cleanup costs, change its operation, or pay a civil penalty (note that the Board cannot order the respondent to pay your attorney fees or any out-of-pocket expenses that you incur by pursuing an enforcement action)).

All outdoor pickleball courts at Borse Memorial Community Park to be relocated immediately to at least 500 feet away from our residence (WITH noise mitigation, that was promised, but never delivered).

OR

Completely enclose on ALL sides and ceiling existing courts at Borse Memorial Community Park to render them inert to those outside, living next to courts. Let the players listen to the noise within the facility, while others can choose to enjoy the park's other amenities.

AND have the Willowbrook Parks & Recreation Director offer classes with only quiet balls and quiet paddles along with instruction for ALL, including Americans With Disabilities, children, schools and campers. Noise mitigation (Autistic people can have fun without the stress of noise and aggressive play of shirtless, liquor drinking Pickleball alpha social groups take over the quiet beauty of a residential neighborhood.

This NOISE is very, very destructive as compared to any other sounds of the area. The people who play get to go home after a couple hours...the popping noises stay right in the neighborhood. We love our other sports...this is a very, very poor plan to put 8 courts of outdoor Pickleball in a Midwestern Village residential area...

10. Identify any identical or substantially similar case you know of brought before the Board or in another forum against this respondent for the same alleged pollution (note that you need not include any complaints made to the Illinois Environmental Protection Agency or any unit of local government).

PCB 26-44

Citizen Enforcement -Noise at Lisle IL Abbeywood Park

Nationwide...in the United State of America...and places around the World like Indonesia there are specifically anti-Pickleball Noise groups. Acoustics professionals...and realtors...Retired physicians like Kathleen Romito...many HOAs and towns from California to Idaho to Massachusetts. Noise is one of many preventable pollutants...and we thank the State Government of Illinois for the Illinois Pollution Control Board...for the Illinois Environmental Protection Agency for all the kindness in acknowledging that we never asked for this so close to our home. That we bring it to your Honorable Board to give us the same respect for quiet enjoyment as the Parks and Recreation Department of Willowbrook IL gave to a 6am start time for Picklers!

11. State whether you are representing (a) yourself as an individual or (b) your unincorporated sole proprietorship. Also, state whether you are an attorney and, if so, whether you are licensed and registered to practice law in Illinois. (Under Illinois law, an association, citizens group, unit of local government, or corporation must be represented before the Board by an attorney. Also, an individual who is not an attorney cannot represent another individual or other individuals before the Board. However, an individual who is not an attorney is allowed to represent (a) himself or herself as an individual or (b) his or her unincorporated sole proprietorship, though the individual may prefer having attorney representation.)

Representing as Individuals (married spouses since 1984)

12. Attachments – additional material

The following Exhibits are filed and noted as A through F in support of this Second Amended Formal Complaint.

Exhibit A – Plat of Survey et al to denote location of properties

Exhibit B – Village of Willowbrook Parks & Recreation Spring/Summer of 2026 Pickleball Schedule, pages 33 to 35 published prior to Borse Park reopening May 14, 2026 and prior to court signage posted

Exhibit C – Noise Log

Exhibit D – PSM Consulting LLC/Dale Van Scoyk/National Acoustic Consultant email dated 2/17/2026

Exhibit E – Mayor of Willowbrook (Frank Trilla) transcript of voice msg to 630/917-0694 suggesting 215 75th Street property as Village would “buy you out”. Property not listed for sale.

Exhibit F – Plan Commission Regular Meeting Minutes, April 3, 2024 where Commission discussed their options for 8 outdoor pickleball courts with Parks & Recreation Director, Dustin Kleefisch

13. Catherine Johnson/Eric Johnson DDS

(Complainant's signature) Dated July 10, 2026

CERTIFICATION
(optional but encouraged)

I, _____ Catherine and Eric Johnson, DDS _____, on oath or affirmation, state that I have read the foregoing and that it is accurate to the best of my knowledge.

____ Catherine Johnson/Eric Johnson _____
(Complainant's signature)

Subscribed to and sworn before me

this 10th day

of July, 2026. Update as Second Amended Formal Complaint

Notary Public

My commission expires: _____

NOTICE OF FILING

Note to the Complainant: This Notice of Filing must accompany the Formal Complaint and the Documentation of Service. Once you have completed the Notice of Filing, the Formal Complaint, and the Documentation of Service, you must file these three documents with the Board's Clerk *and* serve a copy of each document on each respondent.

Please take notice that today I, ___Catherine Johnson/Eric Johnson___, filed with the Clerk of the Illinois Pollution Control Board (Board) a Formal Complaint, a copy of which is served on you along with this Notice of Filing. You may be required to attend a hearing on a date set by the Board.

Failure to file an answer to this complaint within 60 days may have severe consequences. Failure to answer will mean that all allegations in the complaint will be taken as if admitted for purposes of this proceeding. If you have any questions about this procedure, you should contact the hearing officer assigned to this proceeding, the Clerk's Office or an attorney. 35 Ill. Adm. Code 103.204(f).

Catherine Johnson/Eric Johnson
Complainant's signature

215 75th Street _____

Willowbrook, IL 60527

Original Formal Noise Enforcement Complaint 6/23/2026 _____

Second Amended Formal Complaint July 10, 2026 _____

INFORMATION FOR RESPONDENT RECEIVING FORMAL COMPLAINT

The following information has been prepared by the Board for general informational purposes only and does not constitute legal advice or substitute for the provisions of any statute, rule, or regulation. Information about the Formal Complaint process before the Board is found in the Environmental Protection Act (Act) (415 ILCS 5) and the Board's procedural rules (35 Ill. Adm. Code 101, 103). These can be accessed on the Board's website (www.ipcb.state.il.us). The following is a summary of some of the most important points in the Act and the Board's procedural rules.

Board Accepting Formal Complaint for Hearing; Motions

The Board will not accept this Formal Complaint for hearing if the Board finds that it is either "duplicative" or "frivolous" within the meaning of Section 31(d)(1) of the Act (415 ILCS 5/31(d)(1)) and Section 101.202 of the Board's procedural rules (35 Ill. Adm. Code 101.202 (definitions of the terms "duplicative" and "frivolous")). "Duplicative" means the

complaint is identical or substantially similar to a case brought before the Board or another forum. See 35 Ill. Adm. Code 103.212(a) and item 10 of the Formal Complaint.

“Frivolous” means that the Formal Complaint seeks relief that the Board does not have the authority to grant or fails to state a cause of action upon which the Board can grant relief. For example, the Board has the authority to order a respondent to stop polluting and pay a civil penalty, to implement pollution abatement measures, or to perform a cleanup or reimburse cleanup costs. The Board does not have the authority, however, to award attorney fees to a citizen complainant. See 35 Ill. Adm. Code 103.212(a) and items 5 through 9 of the Formal Complaint.

If you believe that this Formal Complaint is duplicative or frivolous, you may file a motion with the Board, within 30 days after the date you received the complaint, requesting that the Board not accept the complaint for hearing. The motion must state the facts supporting your belief that the complaint is duplicative or frivolous.

Memoranda, affidavits, and any other relevant documents may accompany the motion. See 35 Ill. Adm. Code 101.504, 103.212(b). If you need more than 30 days to file a motion alleging that the complaint is duplicative or frivolous, you must file a motion for an extension of time within 30 days after you received the complaint. A motion for an extension of time must state why you need more time and the amount of additional time you need. Timely filing a motion alleging that the Formal Complaint is duplicative or frivolous will stay the 60-day period for filing an Answer to the complaint. See 35 Ill. Adm. Code 103.204(e), 103.212(b); see *also* 35 Ill. Adm. Code 101.506 (generally, all motions to strike, dismiss, or challenge the sufficiency of any pleading must be filed within 30 days after service of the challenged document).

The party making a motion must “file” the motion with the Board’s Clerk and “serve” a copy of the motion on each of the other parties to the proceeding. The Board’s filing and service requirements are set forth in its procedural rules (35 Ill. Adm. Code 101.300, 101.302, 101.304), which are located on the Board’s website (pcb.illinois.gov).

If you do not file a motion with the Board within 30 days after the date on which you received the Formal Complaint, the Board may find that the complaint is not duplicative or frivolous and accept the case for hearing without any input from you. The Board will then assign a hearing officer who will contact you to schedule times for holding telephone status conferences and a hearing. See 35 Ill. Adm. Code 103.212(a).

Answer to Complaint

You have the right to file an Answer to this Formal Complaint within 60 days after you receive the complaint. If you timely file a motion alleging that the complaint is duplicative or frivolous, or a motion to strike, dismiss, or challenge the sufficiency of the complaint, then you may file an Answer within 60 days after the Board rules on your motion. See 35 Ill. Adm. Code 101.506, 103.204(d), (e), 103.212(b).

Failing to file an Answer to the Formal Complaint within 60 days after you were served with the complaint may have severe consequences. Failure to timely file an Answer will

mean that all allegations in the Formal Complaint will be taken as if you admitted them for purposes of this proceeding. If you have any questions about this procedure, you should contact the hearing officer assigned to this proceeding, the Clerk's Office, or an attorney. See 35 Ill. Adm. Code 103.204(f).

Necessity of an Attorney

Under Illinois law, an association, citizens group, unit of local government, or corporation must be represented before the Board by an attorney. In addition, an individual who is not an attorney cannot represent another individual or other individuals before the Board. However, even if an individual is not an attorney, he or she is allowed to represent (1) himself or herself as an individual or (2) his or her unincorporated sole proprietorship. See 35 Ill. Adm. Code 101.400(a). Such an individual may nevertheless wish to have an attorney prepare an Answer and any motions or briefs, and present a defense at hearing.

Costs

In defending against this Formal Complaint, you are responsible for your attorney fees, duplicating charges, travel expenses, witness fees, and any other costs that you or your attorney may incur. The Board requires no filing fee to file with the Board your Answer or any other document in the enforcement proceeding. The Board will pay its own hearing costs (e.g., hearing room rental, court reporting fees, hearing officer expenses).

If you have any questions, please contact the Clerk's Office at (312) 814-3461.

DOCUMENTATION OF SERVICE

Note to the Complainant: This Documentation of Service must accompany the Formal Complaint and the Notice of Filing. Once you have completed the Documentation of Service, the Formal Complaint, and the Notice of Filing, you must file these three documents with the Board's Clerk *and* serve a copy of each document on each respondent.

This form for the Documentation of Service is designed for use by a non-attorney and must be notarized, *i.e.*, it is an "affidavit" of service. An attorney may modify the form for use as a "certificate" of service, which is not required to be notarized.

Affidavit of Service

I, the undersigned, on oath or affirmation, state that on the date shown below, I served copies of the attached Formal Complaint and Notice of Filing on the respondent at the address listed below by one of the following methods: [*check only one—A, B, C, D, or E*]

A. ____ U.S. Mail or third-party commercial carrier with the recipient's signature recorded by the U.S. Postal Service or the third-party commercial carrier upon delivery. Attached is the delivery confirmation from the U.S. Postal Service or the third-party commercial carrier containing the recipient's signature and showing the date of delivery as ____ [month/date], 20___. [*Attach the signed delivery confirmation showing the date of delivery.*]

B. X U.S. Mail or third-party commercial carrier with a recipient's signature recorded or to be recorded by the U.S. Postal Service or the third-party commercial carrier upon delivery. However, the delivery confirmation from the U.S. Postal Service or the third-party commercial carrier containing the recipient's signature was not available to me at that time. On June 24, 2026, by the time of 11:19 AM, at USPS Westmont, 5707 S Cass Ave, Westmont, IL 60559-9998, copies of the attached Formal Complaint and Notice of Filing were provided to the U.S. Postal Service or the third-party commercial carrier, with the respondent's address appearing on the envelope or package containing these documents, and with proper postage or delivery charge prepaid.

C. ____ Personal service and I made the personal delivery on ____ [month/date], 20__, by the time of __:__ AM/PM.

D. ____ Personal service and another person made the personal delivery. Attached is the affidavit of service signed by the other person (or the declaration of service signed by the process server) who made the personal delivery, showing the date of delivery as ____ [month/date], 20__. [*Attach the other person's signed affidavit or declaration showing the date of delivery.*]

E. ____ Personal service and another person made or will make the personal delivery. However, the affidavit of service signed by the other person (or the declaration of

service signed by the process server) who made or will make the personal delivery is not available to me at this time. On _____ [month/date], 20__, by the time of __:__ AM/PM, at

[address where you provided the documents to the person making the personal delivery], copies of the attached Formal Complaint and Notice of Filing were provided to _____ [name of the person making the personal delivery], with the respondent's address appearing on the envelope or package containing these documents, and with proper delivery charge prepaid. *[Within seven days after it becomes available to you, file with the Board's Clerk the affidavit or declaration of service—containing the signature of the person who made personal delivery and showing the date of delivery—and identify the Formal Complaint to which that affidavit or declaration corresponds.]*

RESPONDENT'S ADDRESS:

Name Village of Willowbrook, Parks & Recreation Department

Street 835 Midway Drive

City, state, zip code Willowbrook, IL 60527
(list each respondent's name and address if multiple respondents)

Catherine and Eric Johnson
Complainant's signature

Street 215 75th Street

City, state, zip code Willowbrook, IL 60527-2388

Date 6/24/2026

Subscribed to and sworn before me

this _____ day

of _____, 20__.

Notary Public

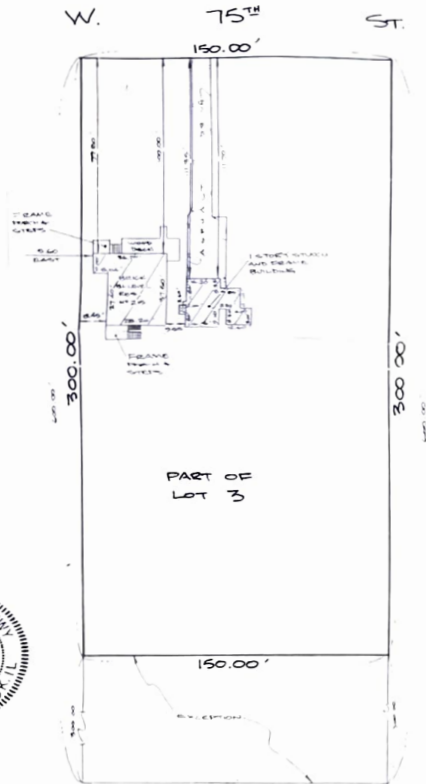
My commission expires: _____

Residential Surveying Service PC

108 Lee Lane Bolingbrook IL 60440
PH 708/759-0205 FAX 708/759-9291

PLAT OF SURVEY

LOT 3 (EXCEPT THE SOUTH 300 FEET) OF HINSDALE HILL TOP FARM, A SUBDIVISION OF THE EAST HALF OF THE WEST HALF OF THE SOUTHWEST QUARTER AND THE WEST HALF OF THE WEST HALF OF THE EAST HALF OF THE SOUTHWEST QUARTER OF SECTION 26, TOWNSHIP 38 NORTH, RANGE 11, EAST OF THE THIRD PRINCIPAL MERIDIAN, ACCORDING TO THE PLAT THEREOF RECORDED APRIL 25, 1992 AS DOCUMENT 650074, IN DUPAGE COUNTY, ILLINOIS.



State of Illinois }
County of Will } SS

I, Michael G. Hervey, an Illinois Registered Land Surveyor, do hereby certify that I have surveyed the parcel of Land Hereon described and that the Plat Hereon drawn is a correct representation of said survey.

Dated, this 10TH day of FEBRUARY, A. D., 1993, at Bolingbrook, Illinois.

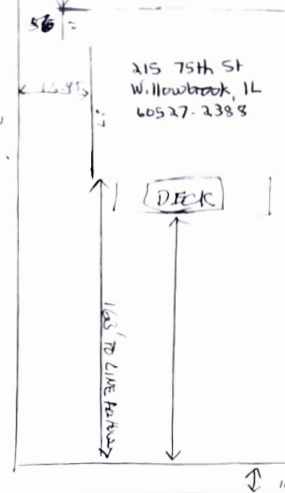
Michael G. Hervey
Illinois Registered Land Surveyor No. 15-2900

CLIENT SIMPSON

JOB No. 8471-93

For Building Lines, Easements and Other Restrictions not shown hereon refer to your Deed, Title Policy, Ordinance, etc

Dupage County
Parcel # 09-26-301-031



- | | | |
|---|---|---|
| 1. STANDING MONUMENT SIGN TO REMAIN | 16. ACCESSIBLE PLAYGROUND WITH 2-5 YEAR OLD | 21. FENCE |
| 2. EXISTING BASKETBALL COURTS TO REMAIN | 17. ACQUADUCT BRIDGE | 22. ACCESSIBLE PLAYGROUND WITH 2-5 YEAR OLD |
| 3. EXISTING BUILDING TO BE EXPANDED | 18. BASEBALL/SOFTBALL PREMIER FIELD | 23. PEDESTRIAN BRIDGE |
| 4. EXISTING BALL DIAMONDS TO REMAIN | 19. PRAIRIE/NATIVE PLANTINGS | 24. POND ENHANCEMENT |
| 5. EXISTING PARKING LOT CONVERTED TO PERMEABLE PAVEMENT | 20. LANDSCAPE BERM | 25. BENCH, TYP. |
| 6. RAILABLE PAVEMENT PARKING LOT | 21. WET MESS/NATIVE PLANTING | 26. PROPERTY LINE |
| 7. NORTH SIDE WALK | 22. BATTING CAGE AREA | |
| 8. NORTH SIDE WALK | 23. BATTING CAGE AREA | |
| 9. NORTH SIDE WALK | 24. BATTING CAGE AREA | |
| 10. NORTH SIDE WALK | 25. BATTING CAGE AREA | |

REDEVELOPMENT PLAN
KIMLEY-HORN
VILLAGE OF WILLOWBROOK, IL

Plan
4-3-2023
5-11-23

may 2023

Village of Willowbrook

2026 SPRING/SUMMER

Parks & Recreation Program Guide



B

PICKLEBALL

Weekly Pickleball Court Schedule

	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday	Sun
6:00 AM							
7:00 AM							
8:00 AM	Advanced Open Play	Recreational Open Play	Advanced Open Play	Recreational Open Play	Advanced Open Play	Adult Instructional Play	
9:00 AM							
10:00 AM	Intermediate Open Play		Intermediate Open Play		Intermediate Open Play	Recreational Open Play	
11:00 AM							
12:00 PM		Adult Instructional Play		Adult Instructional Play			
1:00 PM							
2:00 PM							
3:00 PM	Teen Leagues	Teen Instructional Play	Teen Leagues	Teen Instructional Play	Teen Leagues	Parent & Child Leagues	
4:00 PM							
5:00 PM							
6:00 PM		Parent & Child Open Play					
7:00 PM							
8:00 PM							

*Requires Registration

Courts: 8
Open Daily: Dawn (6:00 AM) to Dusk (8:00 PM midsummer / 7:00 PM by September)
Note: No lights available for evening play



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630.920.2428

willowbrookill.org

INSTRUCTIONAL PLAY

Learn, play, and level up your pickleball game! Instructional Play Pickleball blends focused skill instruction with live, coached gameplay in a fun and supportive environment. Each session emphasizes fundamentals, shot selection, footwork, court positioning, and strategy, with instructors providing real-time feedback to help players build confidence and consistency. Whether you're brand new to the game or looking to sharpen your skills, this program offers the perfect balance of learning, rallying, and friendly competition for players of all ages. Grab a paddle and get ready to play, improve, and have fun on the court!

- Balls provided, please bring your own paddle

MIN/MAX: 4/10

LOCATION: Borse Memorial Community Park, 208 Midway Dr

INSTRUCTOR: PPR certified instructors

PICKLEBALL

Park opens
5/14/26

Adult New Players: Ages 18+

DAY	DATE	TIME	R/NR FEE	CODE
Tu	5/5-5/26	12:00-1:30P	\$40/\$50	6336
Tu	6/2-6/23	12:00-1:30P	\$40/\$50	6337
Tu	7/7-7/28	12:00-1:30P	\$40/\$50	6338
Tu	8/4-8/25	12:00-1:30P	\$40/\$50	6339

Adult Intermediate Level Players: Ages 18+

DAY	DATE	TIME	R/NR FEE	CODE
Th	5/7-5/28	12:00-1:30P	\$40/\$50	6340
Th	6/4-6/25	12:00-1:30P	\$40/\$50	6341
Th	7/9-7/30	12:00-1:30P	\$40/\$50	6342
Th	8/6-8/27	12:00-1:30P	\$40/\$50	6343

Adult Recreational Level Players: Ages 18+

DAY	DATE	TIME	R/NR FEE	CODE
Sa	5/9-5/30	8:00-9:30A	\$40/\$50	6344
Sa	6/6-6/27	8:00-9:30A	\$40/\$50	6345
Sa	7/11-8/1	8:00-9:30A	\$40/\$50	6346
Sa	8/8-8/29	8:00-9:30A	\$40/\$50	6347



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INSTRUCTIONAL TOURNAMENT PLAY

Get match-ready for tournament play! This doubles program is designed to help players sharpen strategy, communication, and court awareness through competitive match play and high-level rallies. Perfect for those preparing for upcoming tournaments like the Chicago Open or looking to elevate their doubles game in a fast-paced, competitive environment.

AGES: 18+ Pairs

DAY	DATE	TIME	R/NR FEE	CODE
Sa	6/13	8:00-10:00A	\$40/\$50	
Sa	8/22	8:00-10:00A	\$40/\$50	

are all about playing together and kicking off the weekend with smiles.

AGES: 6-12 w/adult MIN/MAX: 12/32

LOCATION: Borse Memorial Community Park, 208 Midway Dr

THEME	DAY	DATE	TIME	R/NR FEE	CODE
Pizza Party	F	5/1	5:30-7:30P	\$20/\$30	6365
Ice Cream	F	6/5	5:30-7:30P	\$20/\$30	6366
Food Truck	F	7/10	5:30-7:30P	\$20/\$30	6367
Back 2 School	F	8/7	5:30-7:30P	\$20/\$30	6368

35

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willowbrookill.org



Borse Reopen source Thurs 5/14/26 5³⁰pm

↓ splash pad 10A → 6P

Lemont, Western Springs, Berwyn

PB up
signsW 5-27-26 88° High PB 9A → 1PM / 4-8¹⁵PM esp splash pad
parking FULLTh 5-28-26 73° High PB 8A → 10A / 6³⁰-9PM parking 1/3F 5-29-26 84° High PB → 10⁴⁵A / Acoustics engineer / BB
" 6-9PM impulsive / courtSat 5-30-26 70° 8³⁰-11³⁰ / 3-9PM white family x 6Sun 5-31-26 79° 9-3P / 5-8³⁰PM ♥ large Arabic family* ~10A 75 y/o Hispanic (You look like shit) x 2 Borse
email to Trilla(Mon) 6-1-26 72° 8¹⁵-10 / 30 people!! 6-8PM

Tues 6-2-26 76° 8-11A / 15

!!!

NOISE VIOLATION LOG

5/27/26 → present

(Sun) 6-7-26 84° humid / over
16 players!! / 3-

Mon 6-8-26 82° very humid

black dog between courts (sat

overnight rain ~ 3AM left

~ 3PM (BUT) 7¹⁵pm vis

music off today until

Tues 6-9-26 88° humid

Wed 6-10-26 92° humid 7¹⁵A-10.Thurs 6-11-26 80° humid 7¹⁵ / courts black / 7⁴⁵ 3 2 women
dog 2 cars

(Fri) 6-12 86° humid 12 cars 13 players

(Sat) 6-13 80° humid 7¹⁵ couple / dog - 7⁴⁵-11A 21 people!!! many

Sun 244PM 70° overnight rain no players until (PM)

use black SP Teens

we left / 3-9PM 2-4 courts

30 (16) cars loud 6-9PM

for 6P

C

des / 5-9PM

4PM (11)

Even men

dale@pickleballsound.com

2/17/2026 1:31 PM

Pickleball Sound Mitigation Report Proposal 260217 WIL

To twothirty@comcast.net Copy Anthea Van Scoyk <antheavan71@gmail.com> •
Dale Van Scoyk <dale@pickleballsound.com>

Hi Cathy,

Thanks for reaching out to describe your situation with proposed pickleball courts nearby your home. Let me confirm some of the points I brought up.

Acoustical consultants who study pickleball noise often cite these practical "rules of thumb."

- When pickleball courts are within about 300 feet of homes, and there are no sound barriers, and the ground is fairly flat, some form of noise mitigation is usually needed.
- At distances of 200 feet or less, the steps required to reduce or redirect pickleball noise can become significant.
- When courts are 100 feet or closer to homes, it is extremely difficult to mitigate the noise enough, using typical measures. Enclosing the courts is sometimes the only effective solution.

Pickleball noise is different from most other sports. Tennis, for instance, has a felt-covered ball which compresses and a racquet with strings. A basketball compresses and has a lower pitch when bounced on when it hits a backboard. When a solid pickleball paddle hits the hard plastic ball, it creates a sharp "pop" sound in the 1,000-hertz range, which is similar to the frequency of human speech. That makes it especially hard for our ears to ignore. Each hit only lasts 25/1000ths of a second, but the repeated popping sound keeps grabbing attention. Unlike steady background noises like traffic, air conditioners, or lawn equipment, pickleball noise is sudden and distracting, which is why many people find it so noticeable and annoying.

PSM Consulting LLC is a national acoustical consulting firm that specializes in pickleball and padel noise mitigation. We have worked on more than 200 pickleball court sites across 36 states and four provinces. About one-third of the inquiries we receive come from homeowners or their attorneys, while the rest come from HOAs, municipalities, and commercial developers who want to evaluate noise impacts before converting tennis courts or building new courts.

Our consultants all play pickleball and support the sport. In fact, most are pickleball referees and instructors. Through our experience, however, we have learned that courts placed in the wrong locations or with inadequate designs can create problems—not only for nearby homeowners, but also for players, communities, and the long-term success of the sport itself. A brief search online will quickly reveal how intense and unfortunate conflicts have developed, when these issues are ignored or dismissed, rather than addressed early and thoughtfully.

D

When you and I looked at the situation at your house and other residences, the potential for noise complaints was obvious. If we can be of assistance in evaluating the expected sound levels from proposed hard-surface pickleball courts—particularly in comparison to local noise ordinance limits and commonly accepted residential noise standards—please let me know. Our objective is to find solutions, to offer suggestions on possible mitigation actions, and not just measure sound levels.

Community leaders, like the Trustees of the Village of Willowbrook, have a fiduciary responsibility to homeowners to carefully research and understand these issues – before decisions are made. It would be prudent that they require the Parks & Recreation staff to collect such information. We serve as an independent, professional resource that you and your village's decision-makers can rely on for objective guidance.

You are welcome to share this email with others who may find it helpful.



Dale Van Scoyk
PSM Consulting LLC
Dale@PickleballSound.com
414-406-1548

- Willowbrook IL Borse Park Proposal 260217 WIL.pdf (200 KB)
- image001.jpg (5 KB)

Acoustic Associates, Ltd.



Specialists in Hearing and Acoustics

867 Scottsdale Drive, Pingree Grove, IL 60140
Office: 847-359-1068 • Fax: 847-359-1207
Website: www.AcousticAssociates.com

Tom Thunder, AuD, FAAA, INCE – *Principal*
Greg Andorka, BSEE, MCS – *Senior Field Engineer*
Steve Thunder, BSE – *Acoustical Engineer*

Willowbrook Pickleball at Midway and Borse Memorial Parks

May 9, 2023

Prepared for:
Dustin Kleefish, Director of Parks and Recreation
Village of Willowbrook, Illinois

Acoustic Associates was asked to study the noise radiated from the pickleball courts planned for Midway Park. There are homes near this park and the Village would like to evaluate the impact of locating these courts in this park.

Because we identified a significant impact at Midway Park, we turned our attention to locating these courts at Borse Memorial Park in place of the proposed amphitheater. This park already hosts baseball fields, volleyball courts, basketball courts, and a playground.

Ambient Noise Assessment

The impact of a noise source depends mostly on its audibility, that is, the level above the ambient noise. To assess the ambient noise, we set up professional-grade audio recorders at the locations shown in **FIGURE 1**. Our audio recording lasted over two hours. Our analysis of these recordings yielded a **time-averaged level of 53 dBA at Midway Park (Loc 1) and 53 dBA at Borse Park (Loc 2), both in the 7:00 PM hour**. The results of these recordings are shown below in **FIGURE 2 (Midway Park)** and **FIGURE 3 (Borse Park)**.



Figure 1 – Aerial view of the two parks showing the ambient noise recording stations.

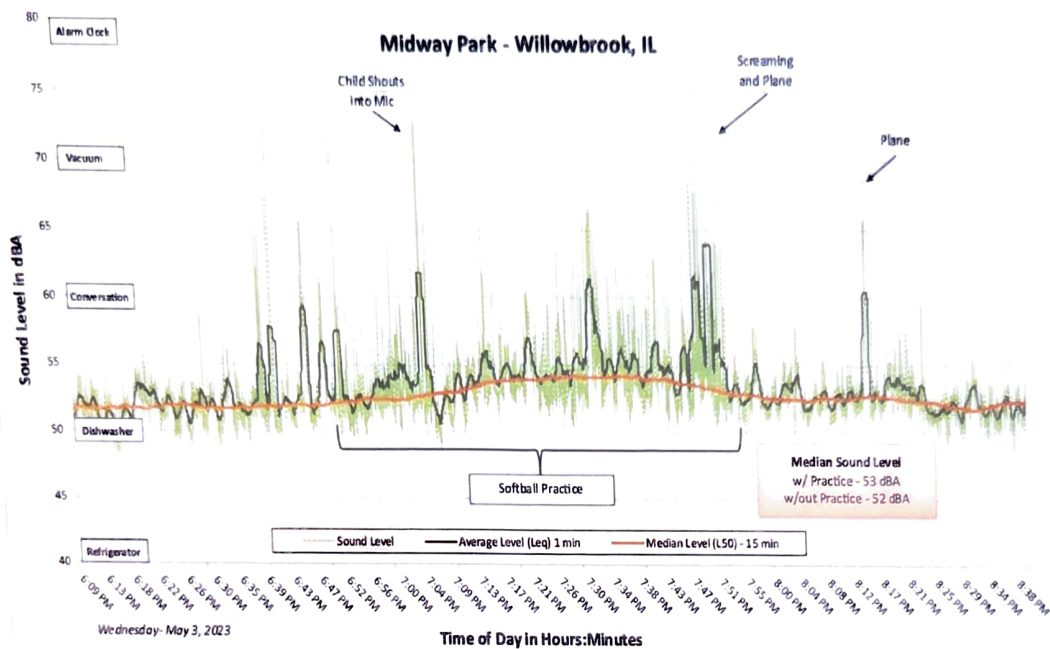


Figure 2 – Ambient Recording at Midway Park.

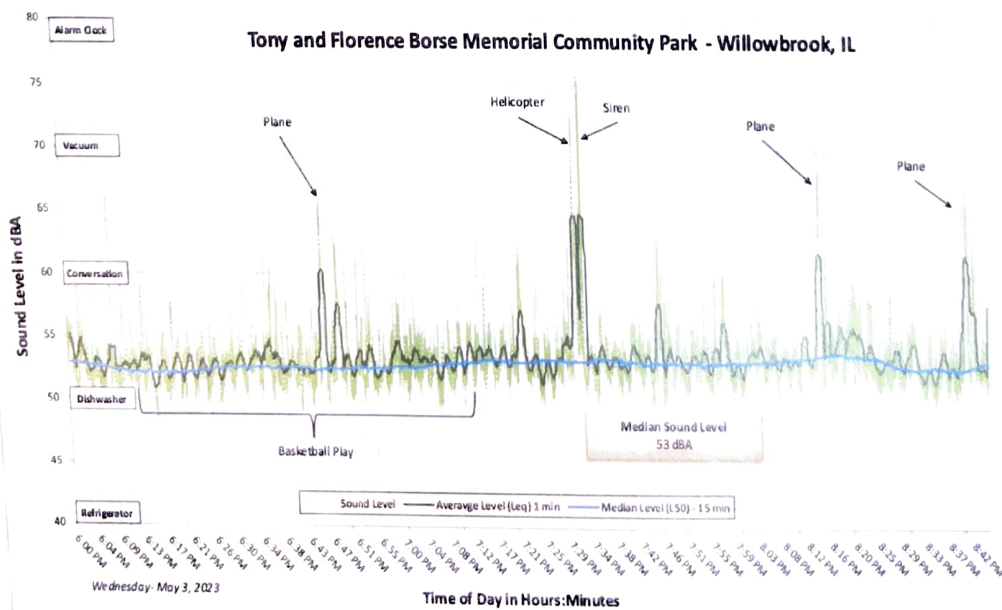


Figure 3 – Ambient Recording at Tony and Florence Borse Memorial Community Park

Both recordings included typical park sounds in the far field. At Brose Park, kids were playing basketball; farther away kids played at the playground; and all the softball fields were full of practices with one game starting later in the recording. At Midway Park, there was a softball practice where a child screamed into the mic, but there was enough averaging time that the event didn't influence the overall levels. The predominant noise at both locations was traffic noise and to a lesser extent airplanes flying overhead.

Because pickleball would be played at other hours than our measurement timeframe and because the ambient noise varies across the day, we estimated the hourly ambient noise levels at other hours using IDOT traffic data. This data was used because the ambient noise in most Chicago suburbs is dominated by the traffic on major roads in the area. Based on this analysis, we produced the charts shown in **FIGURE 8**.

Source Noise Assessment

To evaluate the noise impact on the community, we used sound-level data we obtained at the pickleball courts at Willow Park in Northfield, IL, in 2019. This study revealed a level of 55 dBA measured at 70 feet from either side of the courts.

The chief complaint of noise from pickleball play is the impact noise from a hard paddle hitting a hard plastic ball. According to ANSI (S12.9-2005 Part 4), because these impacts are classified as "regular impulsive sound" the noise measurements should include a **5 dB adjustment** to account for the adverse character of this type of noise. Accordingly, **our modeling used an "effective sound level" of $55 + 5 = 60$ dBA at 70 feet.**

Reference Noise Standards

For reference, the Village of Willowbrook has a code under Section 9-5-10, "Performance Standards," that limits the noise level at each of nine octave-band frequencies from 32 Hz to 8,000 Hz, nearly the full range of hearing.

For simplicity and monitoring purposes, when no particular frequency dominates the sound (like the humming of a blower), these limits can be logarithmically summed to establish a single, overall noise level limit. When this is done, the limit for noise radiated from any use or activity is not to exceed an **overall level of 55 dB(A)** as measured at or beyond the nearest residential district boundary. For reference, this level is a bit lower than the level of casual conversation which is 60 dBA.

Sound Modeling for Midway Park

To predict the sound levels radiated from the pickleball courts, we used an Internationally accepted software program called SoundPlan™. This program calculates the sound level at millions of distant points based on the source sound levels, the topography of the site, reflections from buildings, reflections from parking lots/courts, absorption by the atmosphere and vegetation, and shielding from berms and structures. Based on these calculations, the program then generates color sound-level contours surrounding the site. The program

calculates the time-average levels based on a pair of players on each side of the net in eight (8) courts (for a total of 32 total players). As indicated above, we added 5 dB in our model to account for the adverse effect of the impact noise.

FIGURE 4 shows the projected contours for when the pickleball courts are in full use at Midway Park. For illustration, we set the green color on the legend to 52 dB(A), the estimated ambient noise level in the 8:00 PM hour. Each color change on the contours represents a 3 dB change. We choose a 3 dB interval because it is the “just noticeable” change to the human ear. We also chose three reference points (shown by the blue dots) to mark the property of nearby homeowners. As can be seen in the contours, the pickleball sound levels at

Table 1 – Perceptual Difference as a Function of the Decibel Increase

Decibel Increase	Perceptual Difference	Impact
1-2 dB	Negligible	None
3-4 dB	Just Noticeable	Slight
5-6 dB	Clearly Noticeable	Mild
7-8 dB	Strongly Noticeable	Moderate
9-10 dB	Doubling in Loudness	Substantial

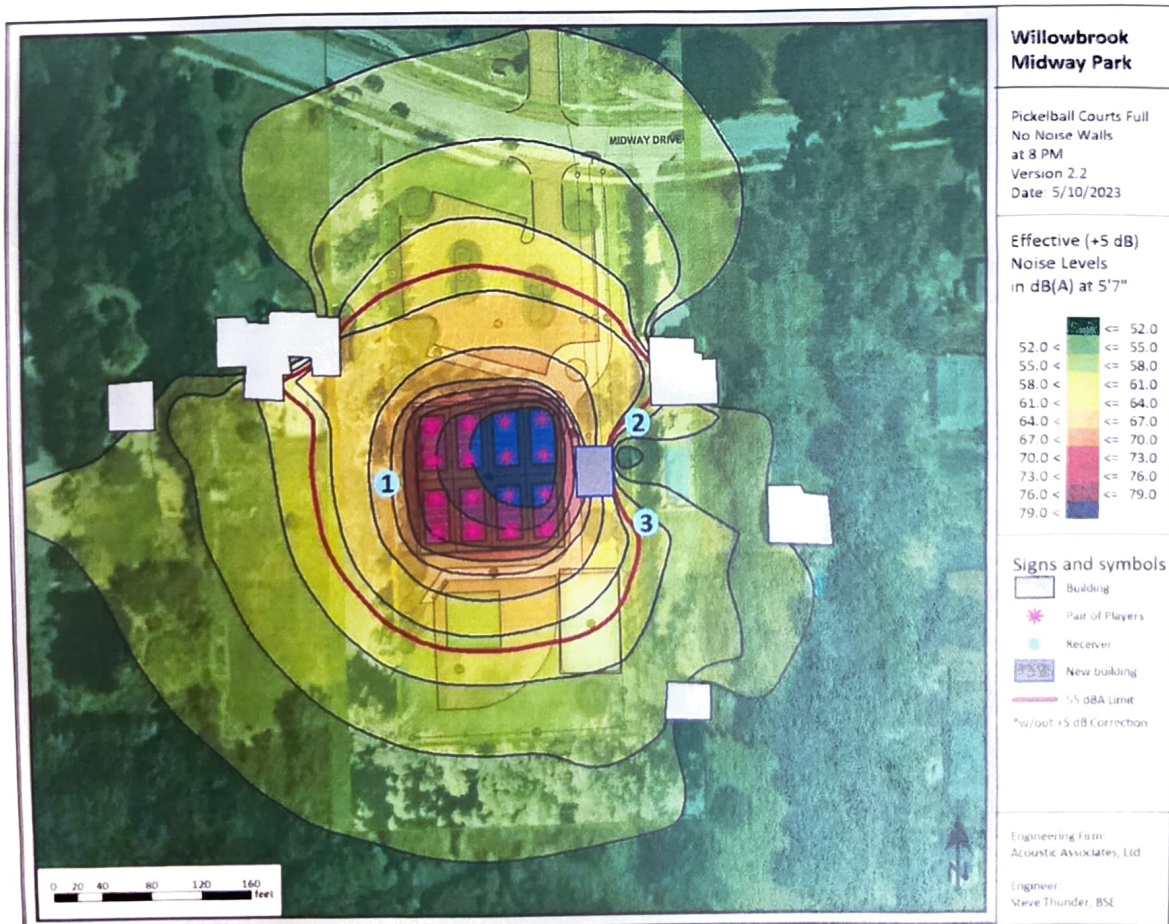


Figure 4 – Sound Level Contours Around the Planned Pickleball Courts at Midway Park.

these residential positions are well above the ambient noise and, therefore, would present a **substantial impact** on the residents.

Source Modeling for Borse Memorial Park

Given that pickleball courts in Midway Park would present a substantial impact on the residents, the director of Parks and Recreation asked us to relocate the courts to where it had contemplated constructing an amphitheater with and without noise mitigation. This was modeled as shown in **FIGURE 5 (without noise walls)** and **FIGURE 6 (with 8 ft tall noise walls)** and shows the projected contours for when the pickleball courts are in full use. For illustration, we set the green color on the legend to 52 dB(A), the estimated ambient noise level in the 8:00 PM hour.

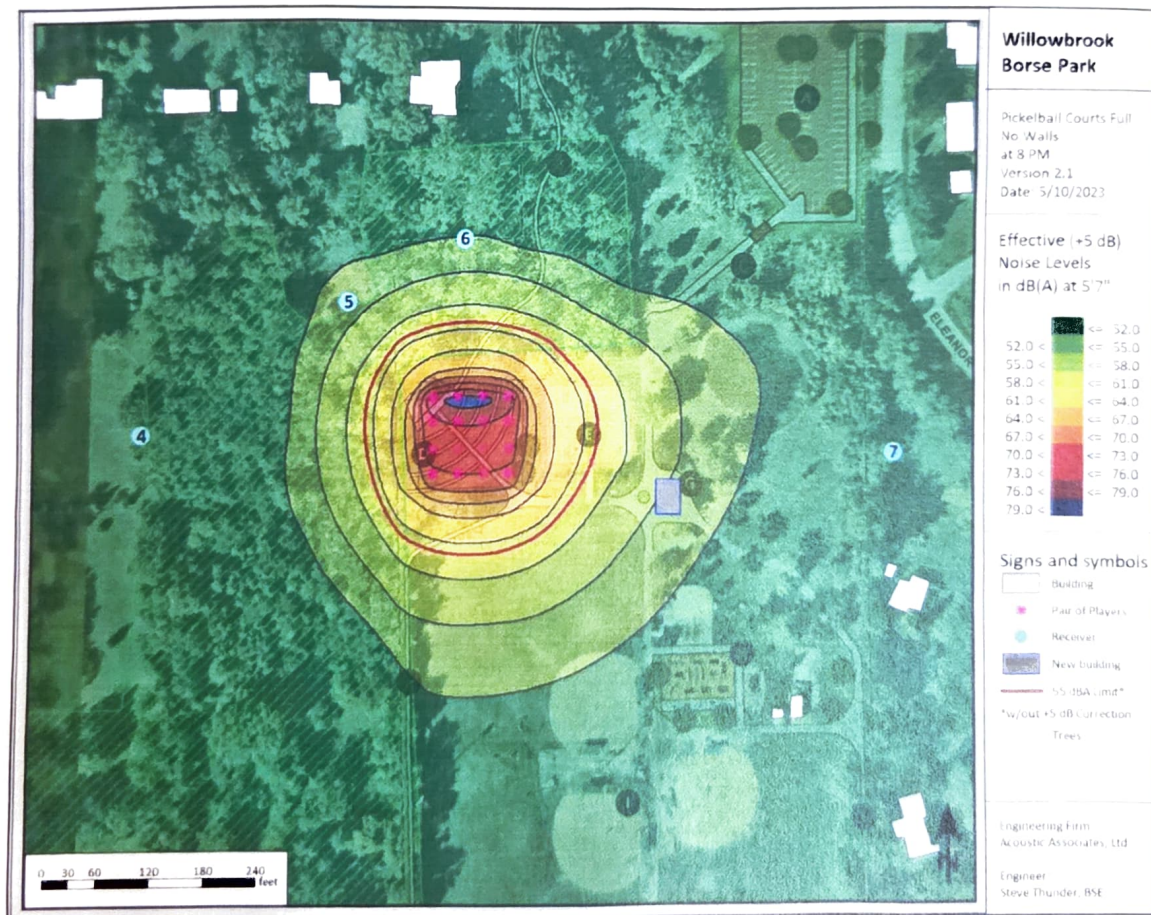
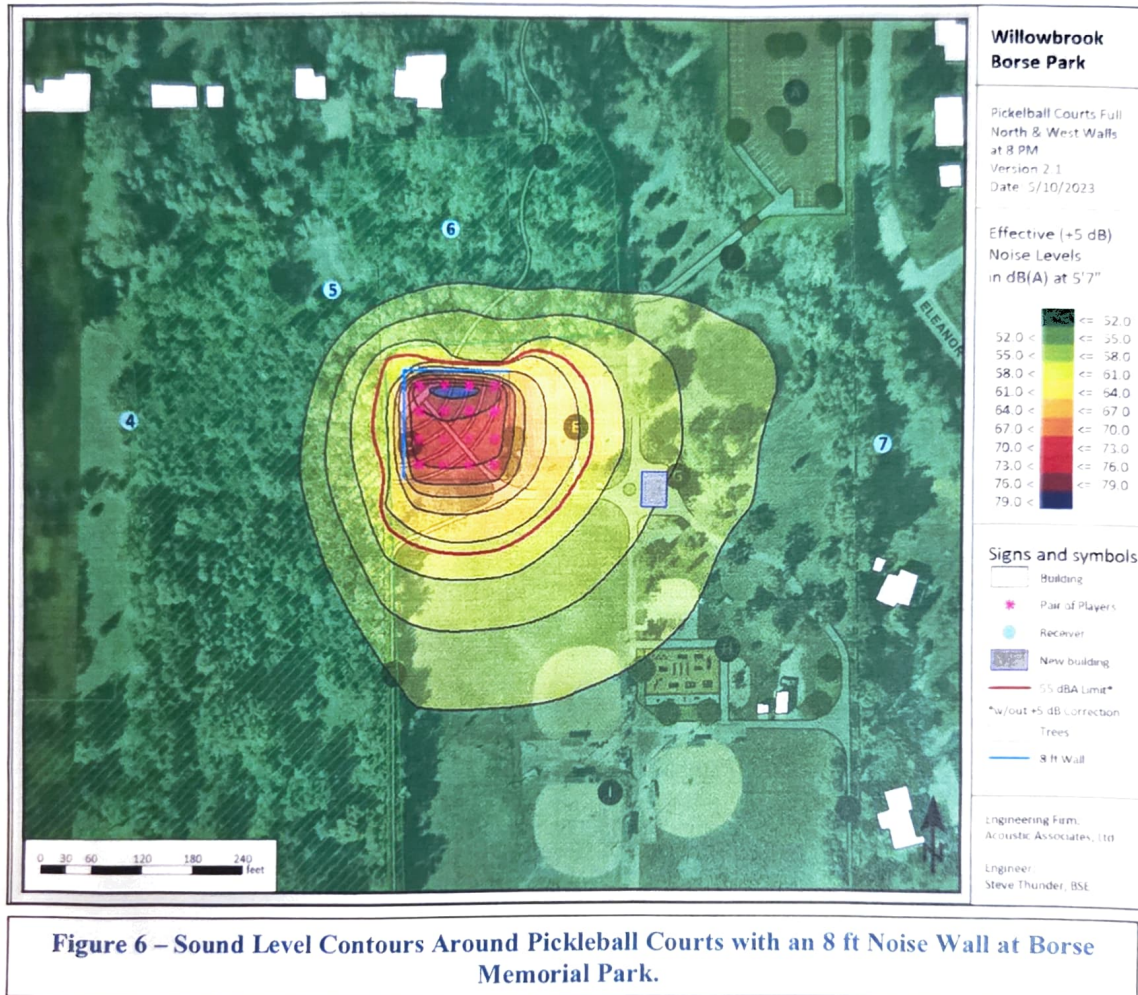


Figure 5 – Sound Level Contours Around Pickleball Courts at Borse Memorial Park.

As can be seen in each figure, four nearby receiver property locations have been marked by blue dots labeled 4-7. These were chosen based on where we believe people may use the property and thus could be impacted by the noise. Figure 5 shows that noise from full pickleball courts would exceed the ambient at locations 5 and 6 in the 8 PM hour, but only by up to 2 dB,

which would be considered no impact. However, the 55 dBA limit (per Willowbrook code) does extend past the property line to the west of the pickleball courts.



We also modeled the sound levels with mitigation, i.e., the addition of a “noise wall”. There are several different ways that an equivalent noise wall can be constructed, but the important components to achieve the full effects of our model are:

- 1) It must be at least 8 feet tall.
- 2) It must extend to the ground.
- 3) It must not have any openings.
- 4) It must achieve a sound transmission loss of at least 15 dB (going through it).
- 5) It must be the length of the court area.
- 6) It must be in the same position we have shown.

FIGURE 6 shows the projected contours when the pickleball courts are in full use but with the addition of a “sound wall” that meets the parameters above. All other elements are the same as in Figure 5. With the inclusion of a noise wall, the noise from pickleball play will be reduced

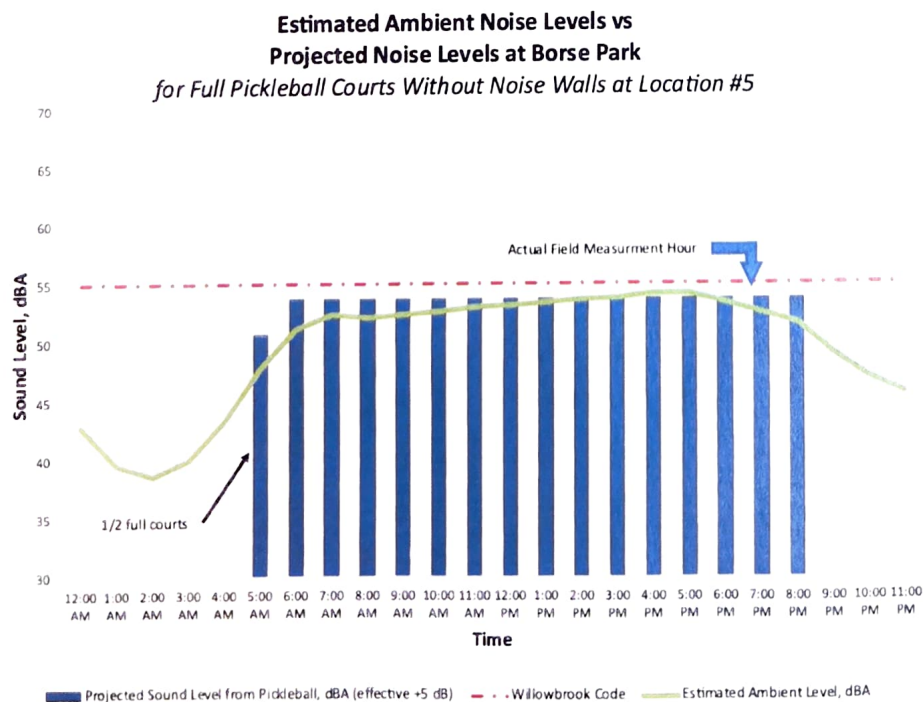
to the north and west. The wall can be constructed using a Trek composite fence, SimTek “stone/wood look” fences, or other more substantial construction. Acoustifence sheets on a traditional fence are another alternative but are more commonly used for retrofitting. If you select Acoustifence, we recommend you consult a fence company/engineer about the effect of the additional wind loads. Some examples of “noise walls” are shown in **FIGURE 7**.



Figure 7 – Noise Wall Examples: SimTek wood look, concrete wall, and Acoustifence

Hourly Analysis

While FIGURES 4, 5, and 6 show the 2-dimensional radiation of sound from the site, we also prepared a time-series graph showing the hourly LEQ of the pickleball noise from Borse Park at location #5, compared with the estimated hourly ambient sound levels. Since the Park opens at sunrise, the courts could be in use during the 5:00 AM hour in the mid-summer months. As seen in **FIGURE 8**, the ambient noise at Borse Park is about 48 dBA at that hour. For play this early in the day, the chart shows that the Village would have to limit the courts to half use to not exceed 3 dB over the ambient. A 6:00 AM start time, however, would be acceptable for



**Figure 8 –
Graph showing
the hourly
ambient noise
levels (green
line) at Borse
Memorial Park.
The 7:00 PM
hour was
measured while
the remaining
hours were
estimated based
on IDOT traffic
data in the
area.**

even full use because the ambient noise would increase by then. Alternatively, if the village were to choose to add noise walls, playing at the 5:00 AM hour would not cause an impact. During the day there is enough traffic activity to keep the ambient noise steady until the evening. In the 8 PM hour, full-court play would only exceed the ambient noise by 2 dB, which is considered no impact (see TABLE 1).

Conclusion

Placing pickleball courts in Midway would not allow a sufficient distance to ensure the noise radiated from the courts dissipated to near ambient sound levels. Instead, if the courts were located where the amphitheater was contemplated, there would be enough distance and vegetation to attenuate the noise to an acceptable level, that is, not more than a slight impact (i.e., 3 dB above the ambient noise) from 6 AM to 9 PM for all but the closest areas to the court. If more protection is desired, then noise mitigation can be added, although it may not be necessary to avoid noise complaints. Complaints would depend on the actual use of the land nearby the courts and always depends on individual susceptibility. If the village would like to avoid noise levels above 55 dBA from crossing over property lines, then at least a west wall noise wall as described above would be required.

This completes our report. We appreciate the opportunity to have investigated this issue for the Village.

Submitted by:



Steve Thunder, BSE
Acoustical Engineer

Hey, Cathy, this is Frank Trilla, Mayor of Willowbrook.

I just wanted to uh reach out and I ran into my Superintendent from the Parks uh Passero.

And he was telling me about that you were concerned for my health, and I just wanted to say thank you and uh you know there is a reason I look that way.

I'm on Ozempic for my kidney transplant.

So um thank you for expressing your concern and um he also mentioned something about you know

We should like just buy you guys out.

If you're serious or if you're ever, you know, interested (cough, cough)

I don't know if you guys are looking to downsize, but the Village would consider that if that was something that you were into.

So let us know. Um you can reach me at the Village. Thanks.

Transcript from Voice msg left on 630 917-0694/before Borse Park reopened (May 2026)

E

MINUTES OF THE REGULAR MEETING OF THE PLAN COMMISSION HELD ON WEDNESDAY, APRIL 3, 2024, AT THE VILLAGE COMMUNITY RESOURCE CENTER (CRC) BOARDROOM, 825 MIDWAY DRIVE, WILLOWBROOK, ILLINOIS.

Due to the expiration of the Governor's Disaster Declaration, public participation/comment is permitted solely by attending the meeting at 825 Midway Drive.

1. CALL TO ORDER

Chairman Kopp called the meeting to order at the hour of 7:00 p.m.

2. ROLL CALL

Those present at CRC: Chairman Kopp, Vice Chairman Wagner, Commissioner Baksay, Kanaverskis, Kaucky, Walec.

Staff present: Michael Krol, Director of Community Development and Dustin Kleefisch Parks and Recreation Director.

ABSENT: Commissioner Kaczmarek

3. OMNIBUS VOTE AGENDA

The items on the Omnibus Vote Agenda were as follows:

- A. Waive Reading of Minutes (APPROVE)
- B. Revised Minutes of October 4, 2023, Plan Commission Regular Meeting
- C. Minutes of March 6, 2024, Plan Commission Regular Meeting

MOTION: Made by Commissioner Walec seconded by Commissioner Baksay approve the Omnibus Vote Agenda as presented.

Roll Call Votes:

AYES: Chairman Kopp, Vice Chairman Wagner, Commissioner Baksay, Kanaverskis, Kaucky, Walec.

NAYS: None

MOTION DECLARED CARRIED.

4. Pillars of the Community Award: Commemorative plaque presentation by Mayor Trilla to Dan Kopp for his 22 years of service on the Village of Willowbrook Plan Commission as he has decided to step down from chairman and his Plan Commission duty.

Mayor Trilla at the podium: I would like to thank Dan Kopp for service of 22 years. The Plan Commission is a very important function of the Village and as the Mayor, I've never once had to worry about the function of the Plan Commission because Dan Kopp always took care of business. There is a lot to learn when becoming a Mayor and one thing I never had to focus on was the Plan Commission because of the great job Dan was doing along with the great people you have on your team. It is important to know

F

Plan Commission – Regular Meeting
April 3, 2024
Page 2

that, especially for the people in this room, what you do matters, and volunteering does matter. It matters because you all help deliver the Village goals as a team. I really appreciate everything you've done. The level of excellence you have delivered and I'm going to read the service award plaque into the record:

Appreciation of Dan Kopp. Thank you for your commitment to the Plan Commission, guidance and inspiring leadership. We appreciate your service and dedication to the residents of Willowbrook. Best wishes, Mayor Trilla, the Village Board of Trustees, Plan Commission and staff.

The plaque was presented to Dan Kopp by Mayor Trilla along with Trustee Davi and Trustee Ruffolo.

Mayor Trilla, for those in the room, John Wagner will be taking over as the chairman of the Plan Commission and Mike Walec will be the vice chairman. Again, we appreciate everything you've done and good luck at your last meeting. Thank you very much.

5. PLAN COMMISSION CONSIDERATION: Conceptual review and feedback for the upgrades to Tony & Florance Borse Memorial Community Park, located at 208 Midway Drive. The project is proposed by the Village of Willowbrook Parks and Recreation Department.

A. DISCUSSION/RECOMMENDATION

Director Krol, similar to our Midway Park presentation, staff provided a high-level overview of the Midway Park project presented by our Director of Parks and Recreation, Dustin Kleefisch. There are plans in your packet. He is here again tonight to provide a brief overview of the Borse Park project upgrades. I will turn it over to director Kleefisch for his presentation.

Direction Kleefisch, I am excited to share the plans of the park with you tonight and this is a project that began planning since I was hired two years ago. Borse Memorial Park is the Village's largest park and is our only community park. There are a lot of different features and elements we are looking to incorporate in this park upgrade so we can serve our residents overall.

The process of planning this park upgrade has been divided into 3 phases. This year, fiscal year 23/24 storm line restoration that runs down the center of the park, under the path. 130 feet of pipe was collapsed CMP and replaced with concrete pipe. This is complete and will assist with storm water drainage. Phase 1 also included the new parking lot off Eleanor and 75th Street. The parking lot has 68 spaces and constructed of permeable pavers.

The first part of Phase 2 is a new parking lot, converting the existing parking lot on Midway from asphalt to permeable pavers. The existing parking lot is non-complaint for the setbacks and has been redesigned to meet the 40-foot side yard setback in the UDO. This lot will have 90 parking spaces.

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Pickleball courts are going where the current sand volleyball courts are located. Eight courts will be installed. A sound study was performed and per the report, the noise level will not reach any surrounding residential homes. With sound panels on the fences and around the courts, sound should not go past the tree line. The panels will help lessen the impact of noise for those who reside around the park. The sound panels will be on the north and west fence finished in hunter green to match the courts. Pickleball is considered a social sport so there is also a resting area with picnic tables, bleacher seating, and shade structures along with shade trees. Pickleball courts got the most feedback on the parks master plan and the public meeting held last fall 2024. Are there any questions about the pickleball courts?

Commissioner Baksay, will there be a heat element in the pickleball courts?

Director Kleefisch, no sir.

Chairman Kopp, will only the north courts have the fencing between the courts?

Director Kleefisch, there will be a four-foot fence between the north and south courts.

Director Kleefisch, the next element to the park upgrade is the softball warm up area. The location of this amenity is going to be located where the current playground equipment is at. The playground equipment will be relocated to the southeast area of the park in phase 3, next year in 2025. We're going to remove the playground equipment and replace it with 2 batting cages, 2 bullpens, and an astroturf warm up area. Seating and shade trees will also be installed.

Director Kleefisch, the next component will be the pond. This pond naturally holds about 12 inches of water. We're going to create a better wetland habitat and water feature structure for the park. The depth will be maximum 10 feet, then plateau out to 5 feet, then out to 3 feet, then 1 foot. The 3- and 1-foot plateau areas will be a better wildlife habitat for birds, duck, and geese. This will also support a fish population, so people can fish out of the pond. The pond will also act as an overflow to the creek when there is heavy rain. We're also going to feather out the area along the creek with native plantings and trees to stabilize the banks of the creek. The Village is working with DuPage County on obtaining permits for this. Are there any questions?

Commissioner Baksay, how far down the creek will the bank enhancements be done?

Director Kleefisch, approximately 195 linear feet.

Commissioner Kaucky, you mentioned fishing will be available. What kind of fish will be stocked?

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Director Kleefisch, right now there are none but bass, bluegill, and croppie's. The IDNR will also help the Village with the types of fish to stock. The IDNR is starting their fish for all program again to help educate and teach those how to fish.

Commissioner Kanaverskis, are the pickleball courts open year-round?

Director Kleefisch, as long as the courts are clean and clear. We will shut down the courts in the winter months for routine maintenance. Late October – mid November pending the weather.

Commissioner Kaucky, is the lighting already existing for the pickleball courts?

Director Kleefisch, there is no lighting. One of the public meetings it was stated by residents that they did not want lighting on the pickleball courts, so the Village will not be putting up lighting. We are looking at solar park lights for phase 3 because the park does get very dark at night. The lights would also be added to the parking lot.

Commissioner Baksay, how involved would it be to add heat to the pickleball courts?

Director Kleefisch, it would depend on the type of heater. It hasn't been brought up in the past by user groups. The addition of a pavilion might be added in the future.

Chairman Kopp, the plans look great, and I am in favor of this project.

Vice Chairman Wager, I would agree with you. This would be a great improvement to the community.

Chairman Kopp, is there any other specific feedback you are looking from the Plan Commission?

Director Kleefisch, not specifically but this was to share with the Plan Commission what is going on with the park upgrades. We will have another meeting later this summer to discuss with you Phase 3 of the project. Thank you for your time.

Commissioner Baksay, if you have communication with Pickle Pals or other pickleball groups, maybe speak with them about feedback for future court heating. I'm not sure about the cost, but it would be a great amenity to provide for those who are passionate about the sport.

Director Kleefisch, I will absolutely look into that. Platform tennis courts have heat under the court floor and make it comfortable for the player in the colder month, so we will look into the heating element.

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5. VISTOR'S BUSINESS.

None

6. COMMUNICATIONS

Chairman Kopp, thank you everyone for your service as well. It has been an interesting experience.

Director Krol added congratulations to you chairman Kopp on your 22 years of service and although it was a short time working with you, the pleasure was mine. I am open for any questions.

Baksay, what is the targeted end date for Phase 1 of Borse Park.

Director Kleefisch, Phase 1 is complete. The sewer lining was completed about 2 weeks ago, so Phase 1 is done. We applied for an OSLAD Grant from IDNR and the Village is going to receive \$600,000 which will help with construction cost of Phase 2 of the Borse Park project.

Commissioner Kaucky, is there any interested retailer interested in Bed, Bath, and Beyond?

Director Krol, the Village is having some conversations with retailers, but nothing has been submitted to the Village yet.

7. ADJOURNMENT

MOTION: Made by Vice Chairman Wagner seconded by Commissioner Baksay to adjourn the meeting of the Plan Commission at 7:26 p.m.

Roll call votes AYES: Commissioners, Baksay, Kanaverskis, Kaucky, Walec, and Vice Chairman Wagner.

MOTION DECLARED CARRIED

UNANIMOUS VOICE VOTE
PRESENTED, READ, AND APPROVED,

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Chairman Wagner

Minutes transcribed by Director Krol